Juan worked as a kitchen helper at a restaurant, with dreams of becoming a chef. One night, while walking home from work, he was struck by a hit and run driver and had both legs amputated in the crash. After recovering and completing rehabilitation, including adjustment to prostheses, Juan was determined to return to work but needed assistance to prepare for a new career.

See page 3 to learn how WIOA and TWWIIA helped Juan obtain his goal of returning to work.

What is the Workforce Innovation and Opportunity Act of 2014 (WIOA)?

- WIOA is a federal law that expands opportunities for job seekers so that they can obtain or retain employment.
- People with disabilities are designated as a vulnerable population under WIOA and are eligible for all services under this law. This fact is important because data show that people with disabilities are employed at about half the rate of people without disabilities.
- WIOA helps people get access to employment, education, training, and support services (e.g., pre-employment transition services, advice, guidance and assistance with career planning, job searching, placement, etc.).
- Through the department of Labor, WIOA authorizes programs for specific vulnerable populations including Job Corps, YouthBuild, Indian and Native Americans, and Migrant and Seasonal Farmworker programs.
- Through the Department of Education, WIOA supports adult education and family literacy programs as well as State Vocational Rehabilitation Services programs that assist eligible people with disabilities to obtain employment.

What is the Ticket to Work and Work Incentives Improvement Act of 1999 (TWWIIA)?

- TWWIIA is a federal law that reduces barriers to work for people with disabilities receiving Social Security Administration (SSA) benefits such as Social Security Disability Insurance (SSDI) and Supplemental Security Income (SSI).
- TWWIIA’s Ticket to work program is intended to (1) increase choice and control in accessing rehabilitation and vocational services, (2) extend Medicare and Medicaid benefits when individuals return or prepare for work and (3) make it easier to get SSDI and SSI benefits reinstated if employment is not successful.
- TWWIIA allows states to expand Medicaid coverage to people with disabilities who work and allows states to provide Medicaid to people with incomes above 250% of the Federal Poverty Level if they buy-in to the Medicaid program. This option is important because Medicaid covers certain services that are not available from typical health insurance programs or Medicare, such as personal assistance services.
The Ticket to Work program is offered to all SSDI and SSI recipients who are not working due to a disability. The program is voluntary and provides important safeguards for exploring employment, such as a 9-month trial work period where people can work and earn a substantial wage while maintaining Social Security Disability payments.

Why are WIOA and TWWIIA important to me?

- People with disabilities are more likely to be discriminated against when seeking and maintaining employment than are people without disabilities. WIOA expands opportunities for people with disabilities so that they can obtain employment, education, training, and support services.
- WIOA promotes competitive employment versus jobs paying substandard wages for workers with disabilities by regulating the payment of subminimum wages and requiring services to help workers with disabilities find competitive employment.
- TWWIIA provides a way for people with disabilities receiving Social Security benefits to retain health coverage through Medicaid while maintaining employment and increasing earnings.
- TWWIIA allows participants to choose an Employment Network (EN) at no cost through use of a “Ticket.” The EN can provide several employment-related services, even after vocational rehabilitation (VR) services end. These services include help communicating with your employer; reporting earnings to Social Security; and understanding how working affects SS benefits. Note that some ENs are better equipped to serve people with certain disabilities, so choosing the right EN is important.
- TWWIIA may eliminate the need to undergo the Social Security Administration Continuing Disability Review (CDR) process, if participants are making timely progress toward an employment goal under Ticket to Work.

How Can I Use WIOA and TWWIIA and to make my life better?

- Educate – Learn about your rights to services to help you gain competitive employment in the community. Locate your local American Jobs Center (AJC) and contact it to start services. Understand your rights under WIOA and TWWIIA.
- Advocate – Involve yourself with the services or request these services if you cannot find a job, lose a job, are about to lose a job, or are earning a sub-minimum wage. You are your own best advocate and can ask for these services at any time.
- Influence – Use your knowledge of WIOA and TWIIA to help other people in your community. Do not be afraid to speak up or attend any public meetings or board meetings where employment for people with disabilities is discussed.
Resolution to Juan’s Story

After discussing his desire to return to work with a staff member at his local Center for Independent Living (CIL), Juan met with a counselor at the local American Job Center (AJC), who referred him to the state Vocational Rehabilitation (VR) program. He also checked with his state Client Assistance Program (CAP) to better understand the VR services he was entitled to. Juan received help creating a résumé, choosing a career, and obtaining training in computer-aided drafting (CAD). He obtained a Ticket to Work and was able to retain his Medicaid benefits and personal assistance services after obtaining employment as a drafter. His found an Employment Network helped him to report his earnings to the Social Security Administration. When asked to join the board of directors of his CIL, he agreed to serve with the goal of encouraging other CIL consumers to use all available services to become employed.

Resources to learn more about the WIOA and TWWIIA:

**Career One-Stop website:** Advises where you can find your local American Job Center and what it can provide. [https://www.careeronestop.org/](https://www.careeronestop.org/)

**U.S. Department of Labor WIOA website:** Provides information about employees’ workplace rights, and information for employers about WIOA. Has critical information about sub-minimum wage rules for disabled people who are competitively employed. [https://www.dol.gov/agencies/eta/wioa](https://www.dol.gov/agencies/eta/wioa)

**National Association of Councils on Developmental Disabilities:** Organization of all the state Councils on Developmental Disabilities that keeps a list of councils with contact information. It advocates for competitive employment for people with developmental disabilities. [https://www.nacdd.org](https://www.nacdd.org)

**The Workforce Innovation and Opportunity Act and Limitations on Payment of Subminimum Wages under Section 14(c) of the Fair Labor Standards Act:** This fact sheet explains how WIOA limits substandard wages: [https://www.dol.gov/agencies/whd/fact-sheets/39h-14c-WIOA](https://www.dol.gov/agencies/whd/fact-sheets/39h-14c-WIOA)

**Collaboration Opportunities:** WIOA Youth and Vocational Rehabilitation Programs: This document outlines opportunities for the two programs to work together to effectively serve youth with disabilities. [https://youth.workforcegps.org/resources/2019/05/16/16/50/Collaboration-Opportunities-WIOA-Youth-and-Vocational-Rehabilitation-Programs](https://youth.workforcegps.org/resources/2019/05/16/16/50/Collaboration-Opportunities-WIOA-Youth-and-Vocational-Rehabilitation-Programs)

National Disability Rights Network: These disability rights agencies are located in every state and provide legal representation and other advocacy services for specific issues at no cost to all people with disabilities. http://www.ndrn.org/ndrn-member-agencies.html

American Association of People with Disabilities (AAPD) Career Center: This online Career Center is a tool for jobseekers with disabilities to search for employment opportunities, including summer internships, as well as a place for employers to post jobs and connect with potential employees with disabilities. http://jobs.aapd.com/

Social Security Administration Ticket to Work Program: This site provides details of this employment program for Social Security beneficiaries: https://yourtickettowork.ssa.gov/about/index.html

Ticket to Work Program Fact Sheet: This site provides many helpful fact sheets on the Ticket to Work Program: https://yourtickettowork.ssa.gov/resources/factsheets.html#ssa_ttw

NOTE: While the WIOA and TWWIIA apply to people with all types of disabilities, the RTC/PICL focuses mainly on the community participation and barriers thereto of people who have mobility-related disabilities.

This fact sheet offers general information, not legal advice. The application of the law to individual circumstances can vary. For legal advice, you should consult an attorney.

The RTC/PICL is a partnership of the University of Kansas Research and Training Center on Independent Living and The University of Montana Research and Training Center on Disability in Rural Communities.

The contents of this publication were developed under a grant from the National Institute on Disability, Independent Living, and Rehabilitation Research (NIDILRR grant number 90RT5043). NIDILRR is a Center within the Administration for Community Living (ACL), Department of Health and Human Services (HHS). These contents do not necessarily represent the policy of NIDILRR, ACL, or HHS, and you should not assume endorsement by the Federal Government.

For more information
Research and Training Center on Independent Living
The University of Kansas
1000 Sunnyside Ave.
Lawrence, KS 66045-7561
Ph 785-864-4095
TTY 785-864-0706
rtcil@ku.edu
www.rtcil.org/picl © 2021